



City of Melrose
City Council
Regular Meeting

Monday, May 18, 2026, 7:45 PM
City Council Chamber, 1st Floor
562 Main Street, Melrose, MA 02176

AGENDA

NOTE:

To watch this meeting live visit mmtv3.org or local cable station MMTV (Channels 3, 15, 22 on Comcast or Channels 37, 38, 39 on Verizon)

Some Board and Commission meetings meet via zoom. Information on how to enable closed captioning for online commission meetings can be found by clicking [here](#).

I. CALL TO ORDER

Jason Chen
Cal Finocchiaro
Maya Jamaledine
Manjula Karamcheti
Elizabeth Kowal
John Obremski
Christopher Park
Devin Romanul
Kimberly Vandiver
Ryan Williams
Brad Freeman, President

Pledge of Allegiance

II. MINUTES APPROVAL

A. City Council Regular Meeting May 11, 2026 7:45 PM

III. PUBLIC COMMENT

When: May 18, 2026 07:45 PM Eastern Time (US and Canada)

Topic: City Council Meeting

Join from PC, Mac, iPad, or Android:

<https://cityofmelrose-org.zoom.us/j/91329711764?pwd=NbNOYzt7Q3PzplhbaMgikSDg0s734s.1>

Passcode:224249

Webinar ID: 913 2971 1764

IV. COMMUNICATIONS FROM THE HONORABLE MAYOR & OTHER CITY OFFICIALS

V. NEW BUSINESS

A. Filings by the Honorable Mayor

i. Appointments/Reappointments

1. **(ID # 2026-1235):** Appointment of Francisco Morales, 12 Patricks' Place, to the Human Rights Commission, for a three-year term, said term to expire February 2029.

ii. Appropriations

1. **(ID # 2026-1202):** An Appropriation from Free Cash (account 01-324001) in the amount of \$37,000 to the Planning Department (#175) for treating the Towners, Swains, and Ell Ponds.
2. **(ID # 2026-1237):** An Appropriation from Free Cash (account 01-324001) in the amount of \$17,000 to the Parks Department for the Purchase of AEDs for playing fields.
3. **(ID # 2026-1238):** An Appropriation from Free Cash (account 01-324001) in the amount of \$400,000 to the Fire Department (#221) for projected overtime costs through the end of the Fiscal Year.
4. **(ID # 2026-1239):** An Appropriation from Free Cash (account 01-324001) in the amount of \$30,000 to the Fire Department(#221) for projected motor vehicle repair through the end of the Fiscal Year.
5. **(ID # 2026-1242):** An Appropriation from Free Cash (account 01-324001) in the amount of \$560,000 to the City Stabilization fund (#8401).
6. **(ID # 2026-1249):** An Appropriation from Mt. Hood Retained Earnings (account 620000-319000) in the amount of \$200,000 to Mt. Hood Reserve Fund (8417-490000).
7. **(ID # 2026-1250):** An Appropriation from Mt. Hood Retained Earnings (account 620000-319000) in the amount of \$150,000 to Mt. Hood Professional Services (account 620000-529000) to fulfill contract obligations.
8. **(ID # 2026-1251):** An Appropriation from Sewer Retained Earnings (account 6000-319000) to Sewer Equipment (account 604413-551002) for the down payment on a Vactor Truck.

iii. Orders

1. **(ID # 2026-1240):** An order to increase the Recreation Revolving Fund (#2652) spending limit for the remainder of Fiscal Year 2026 from \$500,000 to \$575,000.
2. **(ID # 2026-1241):** Acceptance of a donation to the Parks Department for the purchase and maintenance of AED units at parks throughout the City.

VI. UNFINISHED BUSINESS

A. Appropriations

- i. **(ID # 2026-1147):** Appropriation from Free Cash (account 01-324001) in the amount of \$170,000 to Capital Outlay (#931) to purchase a sidewalk plow.
- ii. **(ID # 2026-1148):** Appropriation from Free Cash (account 01-324001) in the amount of \$880,000 to Capital Outlay (#931) to purchase DPW Vehicles.
- iii. **(ID # 2026-1149):** Appropriation from Free Cash (account 01-324001) in the amount of \$865,000 to DPW-Snow (#431) to close the snow and ice deficit for FY26.
- iv. **(ID # 2026-1150):** Appropriation from Free Cash (account 01-324001) in the amount of \$244,944 to the School Department (#1620) for medicaid reimbursement received in FY25.
- v. **(ID # 2026-1188):** Appropriation from Free Cash (account 01-324001) in the amount of \$10,000 to DPW-Highway (#422) to purchase bike racks.

VII. REPORTS FROM COMMITTEES

VIII. EXPIRIES

IX. RULE 36 REPORTS

X. ADJOURNMENT

The City of Melrose does not discriminate based on disability and is committed to hosting accessible meetings and events. Individuals with disabilities who need auxiliary aids and services for effective communication, written materials in alternative formats, or reasonable modifications in policies and procedures, in order to access the programs and activities of the City of Melrose or to attend meetings, should contact the City's ADA Coordinator, Polina Latta platta@cityofmelrose.org.

From: Francisco Morales <[REDACTED]>
Sent: Tuesday, April 7, 2026 3:56 PM
To: Mayor's Office <mayorsoffice@cityofmelrose.org>
Subject: Melrose Human Rights Commission Member Consideration

Dear Mayor Grigoraitis,

I am interested in joining the Melrose Human Rights Commission ("MHRC") and hope to support my community with this important work. I am inspired by the MHRC's mission of promoting a spirit of diversity and respect for others regardless of their differences. My family moved to Melrose over three years ago, and one of the reasons we chose to live here is because we wanted to join a community that promoted these values.

Professionally, I have been an attorney for over 10 years and for over five years have gained considerable experience with Civil Rights-related issues. Personally, I moved to Massachusetts from Puerto Rico at a young age and understand first-hand the impact a supportive and welcoming community can have on persons from diverse backgrounds. These experiences have allowed me to develop a deep understanding of the importance and sensitivity surrounding the types of disputes and issues the MHRC takes on and I hope to work with the other commissioners to continue MHRC's mission.

As I currently work for the Massachusetts Department of Transportation ("MassDOT"), I would have to recuse myself from any matters that implicate MassDOT, the MBTA, or any Commonwealth executive agency. I am happy to discuss how/if this would impact my participation in this commission.

Please let me know if you need any additional information from me, or if you would like to schedule a time to meet.

Sincerely,

Francisco

Francisco T. Morales

P: [REDACTED]

E: [REDACTED]

Francisco T. Morales, Esq.

EXPERIENCE

Massachusetts Department of Transportation (MassDOT), Boston, MA **Nov. 2024 – present**

Senior Lead Counsel – Compliance and Regulatory **Nov. 2021 – Feb. 2024**

- Provide management and oversight of all regulatory compliance matters within the Office of the General Counsel, including the supervision of MassDOT and MBTA attorneys.
- Manage investigations and compliance inquiries from federal and state oversight agencies, including the U.S. Attorney's Office, Attorney General's Office, Office of the Inspector General, State Auditor, and other government entities. Served as a liaison with federal and state partners in connection with investigations.
- Advise the Office of Diversity and Civil Rights (ODCR) on legal matters pertaining to MassDOT and the MBTA.
- Completed the MassDOT Management Certificate Program.

Acting Chief Diversity Officer – MassDOT/MBTA

Mar. 2024 – Oct. 2024

- Advised the Secretary, the General Manager of the MBTA, and senior staff on matters relating to the development and implementation of MassDOT and the MBTA's various Civil Rights and Diversity Equity, Inclusion, and Belonging (DEIB) programs and policies.
- Oversaw the Office of Diversity and Civil Rights' (ODCR) administration of MassDOT and the MBTA's Equal Employment Opportunity (EEO), Disadvantaged Business Enterprise (DBE), Title VI, and Americans with Disabilities Act (MassDOT only) (ADA) compliance programs.
- Worked directly with the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) to address any Civil Rights-related compliance issues.
- Issued written decisions as the Appellate Officer for appeals of investigative findings and ADA accommodation decisions.

Milligan & Company, LLC., Philadelphia, PA (remote employee located in Boston, MA)

2019 – 2021

Senior Compliance Analyst

- Regulatory Consultant. Led comprehensive Triennial Reviews on behalf of the Federal Transit Administration (FTA), with a particular focus on grants management, procurement, and civil rights compliance. Delivered large-scale in-person and virtual trainings on FTA regulations for states and municipalities.
- Qualified by the FTA as a subject matter expert in the areas of Title VI and Disadvantaged Business Enterprise (DBE) and to lead area-specific reviews of transit agencies.

Calyptus Consulting Group, Inc., Cambridge, MA

2017 – 2019

Analyst/Consultant

- Regulatory Consultant. Led comprehensive Triennial Reviews on behalf of the FTA, including compliance with the Americans with Disabilities Act, Title VI, DBE, Equal Employment Opportunity, grants management, procurement, and financial management regulations. Delivered large-scale, in-person trainings on FTA regulations. Managed a bilingual (English/Spanish) technical assistance project for Puerto Rico FTA grant recipients.
- Performed Procurement System Reviews (PSR) for private and public sector organizations, including a review of solicitations and bid evaluations, contracts, and post-award contract administration, to assess compliance with regulations and contract terms.

Law Office of Francisco T. Morales, Cambridge, MA

2015 – 2017

Attorney at Law

- Criminal defense litigation. Served as lead counsel in hundreds of cases and conducted numerous jury and bench trials, as well as dispositive and evidentiary motion hearings.

Committee for Public Counsel Services, Roxbury/Dorchester, MA

2011 – 2015

Trial Attorney

- Represented indigent defendants charged with misdemeanors and felonies in Massachusetts Superior and District Courts. Individually responsible for a caseload of 60+ clients from arraignment to disposition.

Hare & Chaffin, Boston, MA

2004 – 2006, 2007 – 2008

Paralegal – Civil Litigation

- Coordinated and assisted attorneys with litigation discovery, depositions, and trial preparation.

Shearman & Sterling LLP, Paris, France

2006 – 2007

Paralegal – International Arbitration

- Performed electronic document review in English and Spanish for high-stakes international arbitration cases.

EDUCATION

Suffolk University Law School, Boston, MA, *Juris Doctor* **2008 – 2011**
• Suffolk University Law School National Trial Team, Suffolk Public Defenders Clinic

Amherst College, Amherst, MA, *Bachelor of Arts* **2000 – 2004**
• Major: Law, Jurisprudence, and Social Thought
• Varsity Baseball, 2000 – 2004

BAR ADMISSIONS AND LANGUAGE SKILLS

- Admitted to the Massachusetts Bar
- Native fluency in Spanish (Reading, Writing, and Speaking)



CITY OF MELROSE

OFFICE OF PLANNING AND COMMUNITY DEVELOPMENT

City Hall, 562 Main Street
Melrose, Massachusetts 02176
Telephone - (781) 979-4190

LORI MASSA, AICP
Director & City Planner

MEMORANDUM

TO: Mayor Jennifer Grigoraitis
Melrose City Council

FROM: Lori Massa, Director OPCD
Ingrid Winkler, Conservation Agent

CC: Kerriann Golden, CFO/Auditor
Lauren Grymek, Chief of Staff

DATE: May 1, 2026

RE: Treating the Towners, Swains, and Ell Ponds – Free Cash Request

The Office of Planning and Community Development respectfully requests that the City Council approve an appropriation of free cash in the amount of \$37,000 for the Conservation Commission to undergo a project at Towners Pond, which will set it on an effective maintenance plan and also address area residents' complaints related to the condition of the pond. The Conservation Commission is responsible for the maintenance of Towners, Swains, and Ell Ponds.

Towners Pond has a nuisance-level growth of water lilies that is impacting its overall pond health. The proposed treatment plan includes the application of a systemic herbicide (Sonar) to control the nuisance vegetation, followed by the subsequent removal of vegetative material through hydro-raking.

The quoted cost for the hydro-raking is \$2,700 per day and we expect that it will take 5 to 10 days total over 2 to 3 years depending on how much material is removed to complete the work. DPW would handle the removal and disposal of the plant material.

We have recently learned that there are new environmental permitting requirements for hydro-raking, which will add extensive costs. The costs are for coordination, filing fees, and sampling. The estimated permitting costs based on phone conversations with consultants is \$10,000.

Therefore, we are requesting \$37,000 above our annual budget to cover the costs related to regulatory permitting, compliance, and the work of hydro-raking.

There is a \$14,000 budgeted line-item for Conservation Maintenance. The amount had been \$9,925 per year until FY24 when it was increased to \$14,000. Even with the budget line item in the past the Conservation Commission has requested free cash historically for larger pond maintenance projects.

Available records, while not complete, indicate that the City previously invested at a significantly higher level in pond management. For example, the pond management budget exceeded \$37,000 in 1998, not including an additional estimated \$23,000 allocated for Swains Pond management. Hydro raking of Towners Pond may have been completed in 1998 (postponed from previous year due to low water conditions) at a cost of approximately \$22,000, and again in 2009 and 2010. Sonar treatments were also routinely applied to Swains and Towners Ponds through approximately 2015 but have not been utilized in recent years, until this year. Over the past decade, pond management efforts have been limited compared to historical practices, with the exception of the 3-year water chestnut harvesting effort in Ell Pond.

At present, Towners Pond is showing the most signs of neglect and requires immediate and more intensive treatment. The budgeted amount covers routine maintenance and those dollars will be more effectively spent after the hydro-raking occurs. With the support of this free cash, the Conservation Commission can effectively maintain Towners and the other ponds within their jurisdiction. Without additional intervention, conditions are likely to worsen.

2026-1173	\$72,180.00	2,825,112.80	Dept - 300	MHS Band Uniforms	A&O
2026-1174	\$44,296.32	2,780,816.48	Dept-300	Basketball & Lacrosse Uniforms, Scorer table	A&O
2026-1175	\$710,000.00	2,070,816.48	Dept- 401	Ell Pond Park Design	A&O
2026-1176	\$400,000.00	1,670,816.48	Dept - 422	Lebanon TIP Project	A&O
2026-1177	\$20,000.00	1,650,816.48	Dept - 401	School Signage	A&O
2026-1178	\$3,000.00	1,647,816.48	Dept - 162	Census Mailer	A&O
2026-1202	\$37,000.00	1,610,816.48	Dept - 175	Treatment of ponds	Submitted
2026-1237	\$17,000.00	1,593,816.48	Dept - 651	AED Units for Parks	Submitted
2026-1238	\$400,000.00	1,193,816.48	Dept - 221	Projected overtime through year end	Submitted
2026-1239	\$30,000.00	1,163,816.48	Dept - 221	Motor vehicle repair	Submitted
2026-1242	\$560,000.00	603,816.48	Fund - 8401	City Stabilization fund	Submitted

*Approved appropriation requests are noted with the date of the City Council meeting in which a final vote occurred. As requests are submitted by the administration and approved by the City Council, the table above will be updated accordingly and shared with subsequent orders.



City Auditor

City Hall, 562 Main Street
 Melrose, Massachusetts 02176
 Telephone - (781) 979-4110
 Fax - (781) 662-2182

Free Cash Orders for Fiscal Year 2026

“Free cash” is a term used to describe any remaining, unrestricted funds from the previous fiscal years. After it is “certified” by the state, free cash use requires a recommendation from the Mayor and an appropriation from the City Council.

More information on free cash is available on the state’s website (<https://www.mass.gov/info-details/free-cash>).

Council Order Item ID	APPRO Amount	Balance of Free Cash	Dep/Fund	Description	Status
	<i>Certified</i>	\$5,558,450.00			
2026-612	\$20,020.00	5,538,430.00	Dept - 162	Poll Pads and a label Printer	Approved 4/6/26
2026-614	\$50,000.00	5,488,430.00	Fund - 2543	Melrose Cultural Council	Approved 4/6/26
2026-615	\$25,000.00	5,463,430.00	Dept - 121	Chamber and City Event Support	Approved 4/6/26
2026-1147	\$170,000.00	5,293,430.00	Dept - 423	Sidewalk Plow	A&O
2026-1148	\$880,000.00	4,413,430.00	Dept- 931	DPW Vehicles	A&O
2026-1149	\$865,000.00	3,548,430.00	Dept-931	DPW Snow and Ice Deficit	A&O
2026-1150	\$244,944.00	3,303,486.00	Fund - 1620	School Department	A&O
2026-1151	\$10,000.00	3,293,486.00	Dept- 422	Bike Racks	A&O
2026-1145	\$9,000.00	3,284,486.00	Dept - 141	Tax Impact Notices Mailing	A&O
2026-1164	\$75,000.00	3,209,486.00	Dept - 175	Housing Production Plan	A&O
2026-1165	\$70,000.00	3,139,486.00	Dept - 175	Downtown Parking Study	A&O
2026-1169	\$30,000.00	3,109,486.00	Dept - 543	Welcome Home Veterans Sign	A&O
2026-1170	\$150,000.00	2,959,486.00	Fund – 8270	Affordable Housing Trust	A&O
2026-1171	\$50,000.00	2,909,486.00	Dept – 693	Boiler replacement and HVAC controls	A&O
2026-1172	\$12,193.20	2,897,292.80	Dept- 300	Vape Detectors MVMMS	A&O

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2026-1151	\$10,000.00	3,293,486.00	Dept- 422	Bike Racks	A&O
2026-1145	\$9,000.00	3,284,486.00	Dept - 141	Tax Impact Notices Mailing	A&O
2026-1164	\$75,000.00	3,209,486.00	Dept - 175	Housing Production Plan	A&O
2026-1165	\$70,000.00	3,139,486.00	Dept - 175	Downtown Parking Study	A&O
2026-1169	\$30,000.00	3,109,486.00	Dept - 543	Welcome Home Veterans Sign	A&O
2026-1170	\$150,000.00	2,959,486.00	Fund – 8270	Affordable Housing Trust	A&O
2026-1171	\$50,000.00	2,909,486.00	Dept – 693	Boiler replacement and HVAC controls	A&O
2026-1172	\$12,193.20	2,897,292.80	Dept- 300	Vape Detectors MVMMS	A&O

2026-1173	\$72,180.00	2,825,112.80	Dept - 300	MHS Band Uniforms	A&O
2026-1174	\$44,296.32	2,780,816.48	Dept-300	Basketball & Lacrosse Uniforms, Scorer table	A&O
2026-1175	\$710,000.00	2,070,816.48	Dept- 401	Ell Pond Park Design	A&O
2026-1176	\$400,000.00	1,670,816.48	Dept - 422	Lebanon TIP Project	A&O
2026-1177	\$20,000.00	1,650,816.48	Dept - 401	School Signage	A&O
2026-1178	\$3,000.00	1,647,816.48	Dept - 162	Census Mailer	A&O
2026-1202	\$37,000.00	1,610,816.48	Dept - 175	Treatment of ponds	Submitted
2026-1237	\$17,000.00	1,593,816.48	Dept – 651	AED Units for Parks	Submitted
2026-1238	\$400,000.00	1,193,816.48	Dept – 221	Projected overtime through year end	Submitted
2026-1239	\$30,000.00	1,163,816.48	Dept – 221	Motor vehicle repair	Submitted
2026-1242	\$560,000.00	603,816.48	Fund - 8401	City Stabilization fund	Submitted

*Approved appropriation requests are noted with the date of the City Council meeting in which a final vote occurred. As requests are submitted by the administration and approved by the City Council, the table above will be updated accordingly and shared with subsequent orders.



CITY OF MELROSE

WATER AND SEWER RATE ADVISORY COMMITTEE

Ken Truesdale, Resident Representative, Chair
Kathryn Armata, Treasurer/Collector
Kerri Golden, CFO/Auditor
Elizabeth Kowal, City Council Representative
Jim O'Loughlin, Resident Representative
Elena Proakis Ellis, P.E., Director of Public Works
Jay Coy, Acting City Engineer

**Melrose City Yard, 72 Tremont Street
Melrose, Massachusetts 02176
Telephone - (781) 665-0142**

MEMORANDUM

To: Melrose City Council

From: Water and Sewer Rate Advisory Committee

cc. Mayor Jen Grigoraitis
James Troup, DPW
Lisa Patterson, DPW
Jennifer Rosa, DPW, Water and Sewer Committee Clerk

Date: April 8, 2026

Re: Summary of FY27 Water and Sewer Rate Orders

The Water and Sewer Rate Advisory Committee, consisting of the members listed above, respectfully submits the following water and sewer rate recommendations for FY27. They are recommended by unanimous vote of the committee.

The FY27 revenue requirements for the water and sewer enterprise funds can be met using the FY26 water and sewer rates, with no increases to either volumetric rates or base fees. The FY27 rates benefit from modest increases in the MWRA water and sewer assessments and lower debt repayment obligations in FY27 in the sewer fund compared to FY26. The sewer assessment has only increased moderately due to continued reductions in sewer flows resulting from the City's ongoing efforts to remove extraneous flows (groundwater infiltration and rainwater inflow) from the sanitary sewer system.

As you may recall from prior years, we target reserve fund balances of 10% of annual operating expenses for each fund. Based on the budgeted revenue requirements for FY27, the reserve funds are presently at just over 10% of each fund's operating budget, thus no transfers are recommended into the water and sewer reserve funds for FY27.

Thus far in FY26, water use has met or exceeded our projections in last year's rate model. As a result, the water and sewer enterprise funds are projected to have sufficient revenue to cover expenses as we come to the close of FY26. Therefore, we are not recommending any retained earnings be used this year to cover revenue shortfalls.

With no proposed changes to the water and sewer rates for FY27, the recommended rates are shown below, matching FY25 and FY26 rates.

Proposed FY27 Water and Sewer Rates

Proposed FY26 Volumetric Rates	Water (per 100 cf)	Sewer (per 100 cf)
Tier 1	\$8.32	\$12.25
Tier 2	\$11.15	\$15.43
Proposed FY26 Base Fees (meter size)	Water (per meter)	Sewer (per meter)
5/8"	\$20.33	\$26.38
3/4"	\$20.33	\$26.38
1"	\$20.33	\$26.38
1.5"	\$79.53	\$103.58
2"	\$123.93	\$161.48
3"	\$227.53	\$296.58
4"	\$375.53	\$489.58
6"	\$745.53	\$972.08
2 nd Meter Fee	\$20.33 (\$50.00 if not upgraded)	--

In addition to these rates, the Committee respectfully recommends the following:

1. No transfers to reserves from either water or sewer free cash for FY27, as noted above.
2. A free cash allocation from the Sewer Enterprise Fund in the amount of \$150,000 for a downpayment on the replacement of the City's Vector truck. No free cash is requested from the Water Enterprise Fund at this time.
3. No recommended changes to ordinance language in Section 228, Water, Sewer, and Drains pertaining to rates.

The Water and Sewer Rate Advisory Committee submitted a memo in April 2025 related to water and sewer discount programs. Our committee is continuing our work evaluating options for the future of these programs. Although we are not making any recommendations at this time regarding acting on the items covered in the memo, it is attached hereto, for the information of the City Council, especially for the benefit of new members of the Council.

We appreciate your consideration of these items and are happy to answer any questions you may have. We look forward to continuing the important work of our committee in FY27 to provide fiscally responsible and sustainable water and sewer rates for the Melrose community.



CITY OF MELROSE

DEPARTMENT OF PUBLIC WORKS
*Administration-Engineering-Water-Sewer-Facilities
Parks-Forestry-Highway-Sanitation-Cemetery-Fleet*

Elena Proakis Ellis, P.E., BCEE
Director of Public Works

City Yard, 72 Tremont Street
Melrose, Massachusetts 02176
Telephone - (781) 665-0142
E-mail: eproakis@cityofmelrose.org

MEMORANDUM

To: Mayor Jennifer Grigoraitis
Melrose City Council

From: Elena Proakis Ellis, P.E., Director of Public Works

cc: Kerriann Golden, CFO/Auditor
Lauren Grymek, Chief of Staff
James Troup, Deputy DPW Director – Administration & Finance
Matt Spinale, DPW Operations Manager

Date: April 17, 2026

Re: **DPW Sidewalk Plow Purchase – Free Cash Request**

The Department of Public Works requests \$170,000 to purchase an additional sidewalk plow. During this winter (FY26), the City's sidewalk plows had consistent problems during storms, resulting in only three of four plows operational during any given storm event when sidewalk plowing was required. This caused DPW crews to get behind in sidewalk and corner clearing, with more drivers available than equipment, and with four established sidewalk plowing routes that each require equipment.

The proposed vehicle is estimated to cost \$170,000 and can eventually also be used for summer operations with the purchase of additional attachments in future years.

The Department of Public Works hereby requests \$170,000 of free cash to add one new, more reliable sidewalk plow to our fleet. The funds will be deposited into a dedicated account set up by the Auditor's Office (019313-551002).

Thank you for your consideration of this critical equipment.



City Auditor

City Hall, 562 Main Street
 Melrose, Massachusetts 02176
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 Fax - (781) 662-2182

Free Cash Orders for Fiscal Year 2026

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2026-612	20,020.00	5,538,430.00	Dept - 162	Poll Pads and a label Printer	Approved
2026-614	50,000.00	5,488,430.00	Fund - 2543	Melrose Cultural Council	Approved
2026-615	25,000.00	5,463,430.00	Dept - 121	Chamber and City Event Support	Approved
2026-1147	170,000.00	5,293,430.00	Dept - 423	Sidewalk Plow	
2026-1148	880,000.00	4,413,430.00	Dept- 931	DPW Vehicles	
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CITY OF MELROSE

DEPARTMENT OF PUBLIC WORKS
*Administration-Engineering-Water-Sewer-Facilities
Parks-Forestry-Highway-Sanitation-Cemetery-Fleet*

Elena Proakis Ellis, P.E., BCEE
Director of Public Works

**City Yard, 72 Tremont Street
Melrose, Massachusetts 02176
Telephone - (781) 665-0142
E-mail: eproakis@cityofmelrose.org**

To: Jennifer Grigoraitis, Mayor
Kerri Golden, CFO/Auditor
Date: February 6, 2026
From: Elena Proakis Ellis, Director of Public Works
CC: Jim Troup, Deputy Director Administration and Finance
Matt Spinale, Operations Manager
Derek Lanphere, Operations General Foreman

RE: Vehicle Condition and Replacement Request

The Department of Public Works has updated our vehicle replacement program to reflect vehicles that have been replaced in the last several years and our current needs. We are at a critical point with trucks that are failing and are in dire need of replacement. By the end of our recent large snowstorm, eighteen vehicles used for snow and ice response were out of service. One week later, we still have eleven of those vehicles down. The following trucks are recommended for replacement as soon as possible and have been programmed into a three-year replacement plan.

Trash Packer

Truck 26 - 2004 International Packer - 120,000 Miles - Sanitation Division (yard waste/municipal waste)



Condition: Rotted body, hydraulic lines in need of replacement, rotted hopper, currently out of service

Replacement Cost: \$340,000

Additional Notes: This vehicle is critical to the department's day-to-day operations. It is used for curbside yard waste pickup and occasionally for municipal barrel collection. Replacement of this vehicle has been determined to be more cost-effective over its life cycle than outsourcing yard waste pickup or continuing to repair this unreliable and old vehicle. The DPW has identified a suitable replacement vehicle that is immediately available from a state-contract vendor. A winch will be included on the new vehicle to provide redundancy for municipal and school building dumpster collection.

Heavy Duty Trucks

Truck 21 - 1999 International Dump – 78,000 Miles - Highway Division (out of service)



Condition: Cracked frame, rotted floor, failed inspection.

Replacement Cost: \$350,000 - Ford F650 or F700 (non CDL)

Additional Information: This truck is proposed to be replaced with a hook lift truck with a brine tank instead, to expand the City's capacity to use liquid brine. Other attachments could include a dump body and a salter. We would also like to purchase a catch basin cleaning clamshell for this truck, which would cost approximately an additional \$100,000 and could be added in a later year. This proposed replacement will allow the City more versatility and year-round usage of this truck. The existing truck has traditionally been used predominantly for winter operations, with minimal utility in other seasons.

Truck 29 - 1997 International – 35,000 Miles - Highway Division (snow operations)



Condition: Rotted floor, failing frame, difficulty passing annual inspection

Replacement Cost: \$230,000

Light Dump Trucks

Truck 33 - 2012 Chevy 3500 Dump w/Liftgate – 70,000 Miles - Parks & Forestry Division (also used for snow operations)



Condition: Rotted holes in floor, difficulty passing inspection

Replacement Cost: \$110,000

Additional Information: This is the primary vehicle used for pulling the landscape trailer and for parks maintenance.

Truck 35 - 2011 Chevy 3500 Dump – 53,000 Miles - Parks & Forestry Division (also used for snow operations)



Condition: Rotted floor, difficulty passing inspection

Replacement Cost: \$110,000

Truck 38 - 2012 Chevy 3500 Dump – 70,000 Miles - Parks & Forestry Division (also snow operations)



Condition: Rotted floor, difficulty passing inspection.

Replacement Cost: \$110,000

Truck 47 - 2011 Chevy 3500 - 52,000 Miles – Cemetery Division (also snow operations)



Condition: Rotted bed.

Replacement Cost: \$110,000

Truck 48 - 2009 Chevy 3500 - 58,000 Miles – Cemetery Division (also snow operations)



Condition: Rotted body and bed, difficulty passing inspections.

Replacement Cost: \$110,000

Truck 56 – 2006 Ford F350 SD – 75,000 Miles – Facilities Division Utility Body (snow operations)



Condition: Normal wear – 20 years old, rusted components

Replacement Cost: \$80,000 to \$110,000

Truck 58 – 2008 Ford F350 SD – 33,000 Miles – Facilities Division (also snow operations)



Conditions: Rusting floor, normal wear of 18 year old vehicle
Replacement Cost: \$80,000 to \$110,000

Pickup Trucks

Truck 59 – 2007 Chevy Colorado – 48,000 miles – Facilities Building Systems Supervisor



Conditions: Rusted

body, normal wear of 19 year old vehicle
Replacement Cost: \$65,000

Additional Information: Could be considered for replacement with an electric vehicle, though it is normally stored at Melrose High School where charging capability presently does not exist

Specialty Equipment

Truck 50 - 1997 Case Backhoe – Cemetery Division (also snow operations)



Condition: Rotted floors, primary vehicle for all cemetery operations.
Replacement Cost: \$210,000

Truck 77 - 1997 Volvo L90 C Loader - Highway Division (snow operations)



Conditions: Rotted body and in need of tires. Engine overhaul needed.
Replacement Cost: \$250,000

Truck 64 – 1997 Ford F350 Utility-Boom Bucket Truck – 46,000 miles – Highway Division



Conditions: Rusted frame, normal wear for 29 year old truck
Replacement Cost: \$150,000

Vehicle 1 – 2008 Chevrolet Trailblazer SUV – 102,800 miles – Engineering Division

Condition: Rotted body and needed engine overhaul that was cost-prohibitive. Retired vehicle and disposed of as surplus. No photos are available.

Replacement Cost: \$50,000

Additional Information: Can be replaced with an electric vehicle, since charging is available at City Hall and this vehicle does not perform snow or other 24/7 operations. The Engineering Division is presently operating with no City vehicles.

Vehicle 40 – 2004 Chevrolet 1500 Cargo Van – 150,000 miles – Facilities Van

Condition: Vehicle was inoperable so was taken out of service and disposed of as surplus. No photos are available.

Replacement Cost: \$70,000

Additional Information: Could be replaced with a Transit-type van or similar.

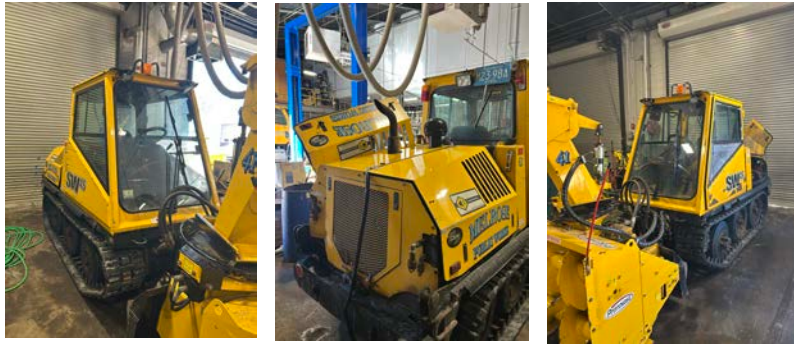
HB-2 – 2012 Falcon Asphalt Hotbox – Highway Division



Conditions: Inoperable

Replacement Cost: \$40,000

Vehicle 62 – 2008 Prinoth (Bombardier) SW 4S Sidewalk Plow – Snow Operations



Conditions: Intermittently out-of-service during last several storms

Replacement Cost: \$190,000

Additional Information: Proposed to be replaced with a trackless machine with various attachments that will make it a useable vehicle year-round, rather than dedicated only to snow and ice response.

Vehicle 23 – 2016 Freightliner 114SD Vactor – 19,000 miles – Sewer Division



Conditions: Several components of suction and tank mechanisms have experienced failure in the last few years, sometimes costing upwards of \$25,000 to \$30,000 for individual repairs.

Replacement Cost: \$650,000

Additional Information: The DPW uses the Vactor for both clearing sewer blockages and for vacuum excavation. Excavation can be harder on the equipment but minimizes the risk of damage to surrounding

utilities when digging in tight locations. The DPW is proposing to consider replacing this truck with a model that has a slightly smaller chassis but an equivalent tank size.

Summary

As shown above, the conditions of the vehicles compromise the safety of our staff and jeopardize the levels of services that our residents have come to expect from the DPW. We have exceeded the expected life of these vehicles on both miles and age. Some vehicles present safety concerns with large holes in the floors, potentially allowing exhaust to enter the cabs of those vehicles. Our personnel have welded floors back in and made temporary repairs, but continuing to repair these severely deteriorated vehicles is not practical or cost effective. Snow operations have become increasingly challenging due to a lack of functioning vehicles; in the recent large storm, we had four employees who were unable to perform their jobs by the end of the storm event due to a lack of operational vehicles for them to drive. As noted above, of 18 vehicles that were rendered inoperable during the storm event, eleven continue to be out-of-service, awaiting repairs by our mechanics.

Recommended replacement intervals for fleet vehicles were taken from the report by Matrix Consulting Group specifically evaluating Melrose’s fleet, as well as Fleet Counselor Services, a nationally recognized consulting firm.

Vehicle Type	Recommended Useful Life (Fleet Counselor Services Data)	Age of City Vehicles*	Estimated Replacement Cost
Packer – Yard Waste	12 years or 9,000 hours	#26 – 21 years	\$340,000
Heavy Dump Trucks	12 years or 120,000 miles	#21 – 27 years/OOS #29 – 29 years**	\$300,000 \$290,000
Light Dump Trucks	12 years or 120,000 miles	#33 – 14 years #35 – 15 years** #38 – 17 years** #47 – 15 years #48 – 17 years #56 – 20 years** #58 – 18 years**	\$110,000
Pickup Trucks	10 years or 120,000 miles	#59 – 19 years	\$65,000
Backhoe - Cemetery	15 years or 9,000 hours	#50 – 29 years**	\$210,000
Loader	15 years or 10,000 hours	#77 – 29 years**	\$250,000
Bucket Truck – Highway	12 years or 120,000 miles	#64 – 29 years	\$150,000
DPW Engineering	10 years	#1 – 18 years/OOS	\$50,000
DPW Facilities Van	10 years	#40 – 22 years/OOS	\$70,000
Hotbox	15 years	HB-2 – 14 years/OOS	\$40,000
Sidewalk Bombardier	15 years	#62 – 18 years**	\$190,000
Vactor	12 years	#23 – 10 years	\$650,000
TOTAL 3-year cost			\$3,315,000
Average annual cost			\$1,105,000/year
Average annual cost	(excluding sewer vehicle)		\$888,333/year

*OOS = Out of Service

**Experienced failure during January 25, 2026 storm

The Melrose DPW fleet vehicles shown above represent approximately \$3.315M in short-term needs. Please note that this list does not include non-DPW fleet needs, such as the Fire Department, Police Department, Council on Aging, Inspectional Services, etc., who also operate vehicles within the City's fleet.

The proposed expenditure of \$1,105,000 per year shown in the table above is very closely in line with Matrix Consulting Group's estimated replacement need of \$1,134,222 annually for Melrose's fleet. When eliminating the cost of the Vactor truck, which would be paid using the Sewer Enterprise Fund, the total annual need is approximately \$888,000. The three-year needs have been broken down into the following proposed plan:

IMMEDIATE:

The following request is being made concurrent with this memorandum:

- A replacement for yard waste/refuse truck #26 has been submitted, for which Capital Stabilization funds are being requested in February 2026. The estimated cost of replacement is \$340,000.

YEAR 1:

For this year's free cash request, DPW recommends replacing the following Public Works vehicles:

- Heavy Dump Truck (#21, already out of service) – proposed to be replaced with a hook lift truck with a brine tank, dump body, and catch basin cleaning clamshell assembly. The estimated cost, including the various style body attachments, is \$300,000.
- Light Dump Trucks (#33, #35, #38, #47 and #48) – we propose replacing these with four one-ton pickup trucks and two smaller pickup trucks. Electric or hybrid vehicles will be considered for the two pickup trucks, depending on whether they will be used for snow operations. The estimated cost for these vehicles is \$110,000 each for the four one-ton trucks and \$70,000 for the two pickup trucks, for a total of \$580,000.

This results in a total free cash request of \$880,000 from the general fund. Sustainable options will be explored for one pickup truck if it is determined it will not be used for snow plowing, consistent with the City's EV-first policy.

In addition, the DPW is pursuing replacement of the Sewer Division's Vactor truck. This specialized equipment has an estimated cost of \$650,000. A budgetary line item has been carried in the Sewer Enterprise Fund of \$80,000 per year, intended to be used toward a lease-to-own Vactor truck. There is enough free cash in the Sewer Enterprise Fund to pay for a \$200,000 downpayment, with annual payments of roughly \$89,000/year over five years. Free cash for the downpayment will be requested in spring 2026 from the Sewer Enterprise Fund's retained earnings balance.

YEAR 2:

We recommend replacement of the following vehicles in Year 2:

- Heavy Dump Truck #29, with an estimated replacement cost of \$230,000
- The Wyoming Cemetery backhoe (#50), estimated to cost \$210,000
- The 2008 Bombadier sidewalk plow. We recommend replacement with a trackless machine that can also be used with attachments for summer operations, with an estimated cost of \$190,000.
- Engineering Division vehicle – this can be replaced with an electric vehicle, given the availability of a charging station at the City Hall parking lot. This replacement is estimated at \$50,000.
- Catch basin clamshell attachment for the new Truck #21 (hook lift) - \$100,000

This amounts to a total of \$780,000 for Year 2 replacement vehicles.

YEAR 3:

We recommend replacement of the following vehicles in Year 3:

- Highway Division bucket truck - \$150,000
- Light trucks (utility bodies for facilities with one salter) - #56 and #58 (\$80,000 to \$110,000 each, depending on what is specified)
- DPW Facilities van #40 - \$70,000
- Pickup truck #59 - \$65,000
- Loader #77 - \$250,000
- Hotbox HB-2 - \$40,000

The resulting request for Year 3 is \$795,000.

The DPW is anxious to get our fleet up to a serviceable level, to allow us to provide both efficiency and cost-effectiveness in the services we provide. We appreciate your consideration of this capital plan for our vehicles over the next three years.



City Auditor

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Free Cash Orders for Fiscal Year 2026

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	<i>Certified</i>	5,558,450.00			
2026-612	20,020.00	5,538,430.00	Dept - 162	Poll Pads and a label Printer	Approved
2026-614	50,000.00	5,488,430.00	Fund - 2543	Melrose Cultural Council	Approved
2026-615	25,000.00	5,463,430.00	Dept - 121	Chamber and City Event Support	Approved
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CITY OF MELROSE

DEPARTMENT OF PUBLIC WORKS
*Administration-Engineering-Water-Sewer-Facilities
Parks-Forestry-Highway-Sanitation-Cemetery-Fleet*

James Troup
Assistant Director – Administration & Finance

**City Yard, 72 Tremont Street
Melrose, Massachusetts 02176
Telephone – (781) 665-0142
E-mail: jtroup@cityofmelrose.org**

MEMORANDUM

To: Mayor Jennifer Grigoraitis
Melrose City Council

From: James Troup, DPW Deputy Director – Administration and Finance

cc: Kerriann Golden, CFO/Auditor
Kathryn Armata, Treasurer Collector
Elena Proakis Ellis, DPW Director

Date: April 9, 2026

Re: FY26 Snow and Ice Commitment

In consideration of the commitments of the Snow and Ice Budget for Fiscal Year 2026, the Department of Public Works is requesting a Free Cash transfer in the amount of \$865,000 to make each category whole and to avoid financing the deficit.

This winter dealt us challenges that have not been seen in nearly 10 years. Total snowfall exceeded 60 inches, highlighted by two storms at the end of February and early March that dumped over 45 inches of snow and each lasted more than 36 hours. The DPW Team responded to nearly two dozen events. Contracted vendors were used for 6 storms. Snow removal operations were in effect on four separate occasions. Adding to our difficulties was a stretch of nearly two months when temperatures did not exceed 30 degrees. The strain of the winter weather operations coupled with the aging fleet requires additional costs to maintain our equipment.

Please note that our 5-year average spent on Snow and Ice operations is \$1,024,066. Unlike FY23, FY24, and FY25, this year was a far from mild winter. Fiscal controls including purchasing from State Contracts and competitive bidding for supplies and materials continue to positively impact the spending in this category. We continue to leverage these controls to minimize the effect from the Snow and Ice deficit on our operating budget.

The Free Cash allocation will be distributed to offset deficits in Overtime, Contracted Services, and Supplies/Materials line items that include fuel, road salt, and repair parts.

Thank you for your consideration and continued support.



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2026-612	20,020.00	5,538,430.00	Dept - 162	Poll Pads and a label Printer	Approved
2026-614	50,000.00	5,488,430.00	Fund - 2543	Melrose Cultural Council	Approved
2026-615	25,000.00	5,463,430.00	Dept - 121	Chamber and City Event Support	Approved
2026-1147	170,000.00	5,293,430.00	Dept - 423	Sidewalk Plow	
2026-1148	880,000.00	4,413,430.00	Dept- 931	DPW Vehicles	
2026-1149	865,000.00	3,548,430.00	Dept-931	DPW Snow and Ice Deficit	
2026-1150	244,944.00	3,303,486.00	Fund - 1620	School Department	
2026-1151	10,000.00	3,293,486.00	Dept- 422	Bike Racks	

*The first three appropriation requests listed were approved at the 4/6/26 City Council meeting. As requests are submitted by the administration and approved by the City Council, the table above will be updated accordingly and shared with subsequent orders.



MELROSE PUBLIC SCHOOLS ADMINISTRATIVE OFFICES

360 LYNN FELLS PARKWAY, MELROSE, MA 02176

TELEPHONE: (781) 662-2000 FAX: (781) 979-2149 WWW.MELROSESCHOOLS.COM

CARI BERMAN, SUPERINTENDENT OF SCHOOLS
KEN KELLEY, DEPUTY SUPERINTENDENT - FINANCE

DATE: April 17, 2025

TO: Honorable Mayor Grigoraitis

Cc: Melrose School Committee, Kerri Golden, City CFO

FROM: Ken Kelley, *Deputy Supt. - Finance*

RE: MPS FY26 appropriation funding request consideration

The District is respectfully requesting that the Mayor consider the following funding appropriation request for the Melrose Public Schools (MPS):

The District is respectfully requesting the Medicaid reimbursement transfer for FY26. The Medicaid funds are used as part of the District's year end budget offset funds.

Transfer In Account: 16204 49000

Medicaid reimbursement: \$244,944

Thank you for your consideration.



CITY OF MELROSE

DEPARTMENT OF PUBLIC WORKS
*Administration-Engineering-Water-Sewer-Facilities
Parks-Forestry-Highway-Sanitation-Cemetery-Fleet*

Elena Proakis Ellis, P.E., BCEE
Director of Public Works

City Yard, 72 Tremont Street
Melrose, Massachusetts 02176
Telephone - (781) 665-0142
E-mail: eproakis@cityofmelrose.org

MEMORANDUM

To: Mayor Jennifer Grigoraitis
Melrose City Council

From: Elena Proakis Ellis, P.E., Director of Public Works

cc: Kerriann Golden, CFO/Auditor
Lauren Grymek, Chief of Staff
James Troup, Deputy DPW Director – Administration & Finance

Date: April 17, 2026

Re: **Bike Racks – Free Cash Request**

The Department of Public Works requests \$10,000 to purchase and install bike racks in various locations throughout the City. City staff had previously maintained a list of all current and desired bike rack locations. This list will be updated and desired locations will be documented to determine which are the highest priority. Locations that have been discussed include schools, parks, and business districts, many of which already have bike racks but could benefit from additional bike storage space due to existing demand.

The proposed funding will be used for both the purchase and installation of these bike racks. This project is consistent with the City's Complete Streets and Safe Routes to School programs, encouraging safe and convenient active transportation and reducing traffic congestion.

The Department of Public Works hereby requests \$10,000 of free cash for bike racks. The funds will be deposited into a dedicated account set up by the Auditor's Office (014222-551075).

Thank you for your consideration of this project.



City Auditor

City Hall, 562 Main Street
 Melrose, Massachusetts 02176
 Telephone - (781) 979-4110
 Fax - (781) 662-2182

Free Cash Orders for Fiscal Year 2026

“Free cash” is a term used to describe any remaining, unrestricted funds from the previous fiscal years. After it is “certified” by the state, free cash use requires a recommendation from the Mayor and an appropriation from the City Council.

More information on free cash is available on the state’s website (<https://www.mass.gov/info-details/free-cash>).

Council Order Item ID	APPRO Amount	Balance of Free Cash	Dep/Fund	Description	Status
	<i>Certified</i>	5,558,450.00			
2026-612	20,020.00	5,538,430.00	Dept - 162	Poll Pads and a label Printer	Approved
2026-614	50,000.00	5,488,430.00	Fund - 2543	Melrose Cultural Council	Approved
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May 3, 2026

Re: Appropriations ID # 2026-1151 (Bike Racks)



**Melrose Pedestrian & Bicyclist
Committee**

Dear Members of the Melrose City Council,

We are writing to express support for the city's requested appropriation of \$10,000 from free cash in order to purchase bicycle parking racks for use throughout the city. Free cash requests should ideally not create unsustainable future capital burdens on the city, and bicycle racks fit this mold: they are low-maintenance, long-lasting capital items which are critical for supporting the city's short- and long-term transportation goals. Many of the city's existing downtown racks date to 2012, and will still be operational for decades to come.

If appropriate bike parking is not available at popular destinations, people will either switch to car trips (leading to more traffic, more crashes, and more conflicts for vehicle parking), be discouraged from making local trips (hurting local businesses), or will choose to secure bikes inappropriately (potentially damaging other infrastructure). Ample bike parking is not only functional, it signals that the city takes seriously its Complete Streets and Net Zero goals. As development patterns in the city continue to evolve, we encourage the city to review locations where new mixed-use buildings may be planned or in progress, to ensure those neighborhoods have ample bike parking to support the city's current and future businesses and residents.

Back in 2024, we developed a set of [Bicycle Parking Design Guidelines](#) which could be shared with local developers, with the goal of ensuring bicycle parking in Melrose was designed with end users in mind. We were pleased to see that the city's Planning Department was very receptive to our recommendations, which were ultimately adopted by the Planning Board. While those recommendations apply mostly to private developments, we urge DPW to review our recommendations to ensure that the racks which are purchased are functional, high-quality, and will withstand the test of time.

Melrose Pedestrian & Bicyclist Advisory Committee